

# Mackinac Bridge Authority Straits Tunnel Proposal

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## **Enbridge Oil Spill**

- Line 6B spill in Marshall, Michigan
- 21,000 barrels of heavy crude oil spill in a tributary of the Kalamazoo River
- Clean up costs more than \$1 billion
- Increased attention on potential ecological and economic damage that could result from Line 5 failure in the Straits of Mackinac

### **Increased Focus on Pipelines**

Michigan Petroleum Pipeline Safety Task Force recommendations:

- Prohibit heavy crude oil from moving through the Straits pipeline
- Independent risk analysis, adequate financial insurance
- Independent alternatives analysis
- Additional information from Enbridge

### **Increased Focus on Pipelines**

#### Task Force recommendations:

- Mapping of existing pipelines
- Emergency planning and spill response collaboration
- Emergency response training and drills
- Regular consultation with PHMSA
- Legislation on spill response plans, spill reporting, civil fines
- Evaluate hazardous state liquid pipelines safety program
- Legislation or rule making for siting future pipelines
- Create an advisory committee on pipeline safety
- Create a petroleum pipelines information website

### Creation of the Pipeline Safety Advisory Board

#### Charged with:

- Recommendations for implementation of the Michigan
   Petroleum Pipeline Task Force Report
- Identifying best practice in pipeline safety and siting across the United States
- Recommendations on pipeline emergency response and planning
- Recommendations on state policies and procedures regarding pipeline siting
- Reviewing information submitted to the state in response to the Michigan Petroleum Pipeline Task Force Report.
- Recommendations to increase transparency and public engagement on pipelines

## **PSAB** Public Engagement

First meeting – Oct. 28, 2015
14 public meetings
417 written comments
194 verbal comments



### **Independent Reports**

- Independent Alternatives Analysis for the Straits Pipeline
- Independent Risk Analysis for the Straits Pipeline
- Seven public feedback sessions regarding Alternatives and Risk analyses

## **Key Developments**

Enforcement of terms of 1953 easement related to:

Gaps in protective coating on the pipeline
Pipeline support anchors

## **Key Developments**

June 2017 – hydrotest in June 2016, monitored by state experts; positive result
August 2017 -- gaps discovered in coating of Line 5, at least one dinner-plate sized; cathodic protection still operating.

## First Agreement

#### • November 2017

- Demands specific actions of Enbridge with hard deadlines
- Immediate safety improvements
- Increased transparency, oversight for Line 5
- Contemplates second agreement

## **Feasibility Analysis**

• Could you build a tunnel providing secondary containment? • Dr. Michael Mooney, head of Colorado School of Mines underground construction department, hired as a part-time state employee • Result: tunnel a feasible alternative

## **Anchor Strike**

- April 2018
- ATC transmission circuit severed, dielectric fluid spilled
- Damage to abandoned Consumers Energy lines
- Small dents to Line 5
- DNR issues emergency "no anchor" rule

#### • Oct. 3, 2018

- Further Protects Line 5 across Michigan through increased stewardship
- Requires accelerated actions at 13 sensitive Line 5 water crossings other than the Straits, with future actions at 68 other crossings

- Requires \$1.8 billion financial assurance by Enbridge in event of a spill
- Pipeline shutdown at 8' waves for one hour
- Staff available 24 hours a day to be onsite within 15 minutes at 6.5' waves
- New radar system to monitor wave height

Improved communication
Cameras for USCG to monitor ships
New USCG-established "no anchor zone"

Multi-use utility tunnel

- Maintains critical connections to provide needed energy
- Nearly eliminates risk of oil leak in the Straits
- Allows multiple utilities to be housed and protected

#### Multi-use utility tunnel

- Supports economic development
- Enbridge will invest an estimated \$350 to \$500 million
- Design, construction, operation and maintenance 100% funded by Enbridge

Multi-use utility tunnel - Other infrastructure owners' lease payments will offset operations and maintenance expenses - Project would take 7-10 years to complete

### **Technical feasibility**

## Dr. Michael Mooney Colorado School of Mines

### **1953 Easement**

Granted by Department of Conservation to Lakeland Pipe Line Company and its successors
No termination date
Deactivation

#### **Role of the MBA**

 Construction of tunnel decided in October 2018 agreement

 MBA asked to oversee the tunnel on behalf of the people of the state

## Why the MBA?

 Decades of experience and expertise managing the Mackinac Bridge Solid record of success and bipartisan action Would own and oversee tunnel operation; Enbridge would lease space

- Seeking MBA feedback on possible terms to further shape the agreement based on comments
- Draft outline of terms sent to members reflects current thinking on structure, etc., for discussion

Principles reflected in draft:

- Bridge revenues protected
- Enbridge would pay for construction, operation and maintenance with clear milestones, visibility for MBA
- Enbridge would own tunnel from construction to completion and indemnify MBA
- MBA not required to accept tunnel if tunnel fails to meet agreed-upon technical specs

- Upon completion and acceptance, MBA would give Enbridge a 99-year lease to operate a pipeline in the tunnel
- Enbridge lease paid for by performing operation and maintenance
- Third parties can lease space; their lease revenues offset operation and maintenance
- MBA would help secure permits, provide use of state lands, joint defense

 Enbridge would be responsible for decommissioning MBA would have no liability or responsibility for pipeline operation • Third parties would be responsible for operation of their own infrastructure

- Indemnity would survive termination for impossibility, etc.
- If Enbridge causes termination, the company reimburses MBA for any staff time, etc.
- If MBA causes termination, Enbridge keeps the tunnel and right to construct, operate

#### **Anticipated Third Agreement with State**

- End date on use of dual pipelines in Straits: Dec. 31, 2028
  - Date can be extended based on permitting, litigation delays for tunnel construction
- Clear plans to remedy current known conditions (coatings)
- Increased inspection regime, visibility



## Thank you. Questions?

